# **State & Cities' Brief**

Draft for enabling discussion for policy input

# **ANDHRA PRADESH**

# Shelter Assessment Survey 2019-20

Guntur

Vijayawada

Vishakhapatnam









This Shelter Assessment Study 2019-2020 is done under the Enabling Inclusive Cities for Homeless (EICH) Project funded by European Union, carried by Impact and Policy Research Institute (IMPRI) and implemented by Indo- Global Social Service Society (IGSSS) and Organization Functioning for Eytham's Respect (OFFER). The aim of this study is to establish the benchmarks to address the crucial role played by the shelter residents in the development of the city. The study has accessed the secondary source: MIS Database of SUH DAY NULM (November 2019) and collected primary data from the shelters in the 5 states (Andhra Pradesh, Bihar, Jharkhand, Maharashtra and Tamil Nadu). From each state, 3 cities are sampled out totaling to 15 cities. The primary data gives us insights of the living conditions in the shelter under the **Deendayal** Antyodaya Yojana- National Urban Livelihood Mission (DAY NULM).

The Andhra Pradesh's DAY NULM Component can be accessed from: https://www.ap.gov.in/

#### Major areas covered under secondary data:

- Categories of the shelter
- Presence of NON-NULM component
- Budget component: Funding given to the cities and the states
- Urban statistics of the India, State and the cities
- Physical and financial targets under the SUH component of DAY NULM

# Major areas covered under primary data collection (survey):

- · General Information of the shelter
- Access and Physical Infrastructure
- Equipment and Fitting Condition
- Display Information
- Retirement Facilities & Maintenance
- Cleanliness & Water, Sanitation and hygiene (WASH) Condition
- Manpower Allocation
- Safety & Security
- Outreach & other Facilities
- Records Maintained and Occupancy
- Entitlements, Linkages & Training
- Welfare Measures
- Feedbacks & Opinion by staffs
- Comments by field investigators

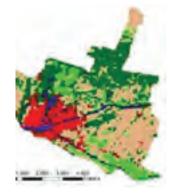
Number of Shelters category wise (General, Men, Women, Special, Family)						
City	General	Men	Women	Special	Family	Total
Guntur	0	6	0	0	0	6
Vijayawada	a 2	13	0	0	0	15
Vishakhap	atnam 6	2	0	0	0	8



Guntur Municipal Corporation (http://www.gunturcorporation.org/)



Vijayawada Municipal Corporation (https://vijayawada.cdma.ap.gov.in/en/ vijayawada-municipal-corporation)



Vishakhapatnam Municipal Corporation (http://vmrda.gov.in/planning.aspx)



Indicators	Guntur	Vijayawada	Vishakhapatnam
Population (million)	0.74	1.03	1.87
Number of Shelters	6	15	8
Number of Homeless	449	552	952
Number of Shelter required	12	10	20
Source: MIS Data, November 2019			



Funding in lakh for SUH DAY NULM Allocated funds (Utilised funds)								
City	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20		
India			127871	79291	84191			
Andhra Pradesh			5714	2578	3019			
Guntur	33			39				
Vijayawada	34	183	26					
Vishakhapatnam	33			39				
Andhra Pradesh Funds as percentage of total allocation			4.5%	3.2%	3.5%			
Note: Blank Spaces indicate data not available Source: MIS SUH DAY NULM Database, November 2019,								

https://nulm.gov.in/PDF/letters\_pdf/NULM\_StateUTwise\_2017\_18.pdf,

https://nulm.gov.in/PDF/letters\_pdf/StateUTwise\_CentralFunds\_DAYNULM\_2018\_19.pdf

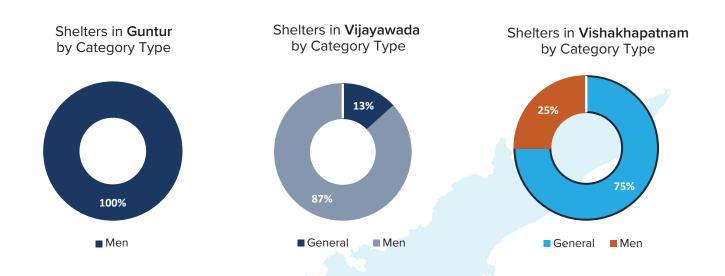
- The cities- Guntur, Vijayawada and Vishakhapatnam are equipped with Shelter Training Management Agency, Shelter Management Constitution and CCTV Cameras.
- Funding pattern under NULM for Andhra Pradesh: 60%: Central share and 40%: State share
- From January 2019 (70 shelters) to October 2019 (127 shelters), there is 81.4% increase in the number of shelters..
- There are no family and special shelters in Andhra Pradesh.

Cities	Shelters as per Survey	Shelters as per MIS Data	Differences
Guntur	3	6	3
Vijayawada	5	15	10
Vishakhapatnam	8	8	0
Overall in these cities	16	29	13

#### Differences between data as reported by survey (November-February 2019-20) and as per MIS database

Source: MIS SUH DAY NULM, November 2018 and records from survey

Cities	Shelter	Capacity	Average	Minimum Cap.	Maximum Cap.
Guntur	3	150	50	50	50
Vijayawada	5	350	70	50	100
Vishakhapatnam	8	390	48.7	20	100
Overall in these cities	16	890	55.6	20	100



## Various Indicators assessed to know the performance of Shelters

		•		
Indicators	Guntur	Vijayawada	Vishakhapatnam	Overall
Access and Physical Infrastructure, Equipments and F	ittings			
Open 24 *7 & accessible	100.0	100.0	100.0	100.0
Common kitchen space available	33.3	40.0	25.0	31.2
Weather proof structure	100.0	100.0	100.0	100.0
Major physical repairs required in the shelter	0.0	0.0	25.0	16.6
Availability of electricity	100.0	100.0	100.0	100.0
Equipment and fittings				
Availability of electricity	100.0	100.0	100.0	100.0
*TV sets (functional)	33.3	60.0	100.0	75.0
Fans (functional)	100.0	100.0	100.0	100.0
Display Conditions and Retirement Facilities				
Direction boards outside shelter	0.0	40.0	100.0	62.5
Instruction and information flexi board	100.0	60.0	100.0	87.5
Emergency contact details board	66.6	80.0	100.0	87.5
All weather proof retirement rooms (general)	100.0	100.0	100.0	100.0
Cleanliness & Water Sanitation and WASH (Hygiene)	Condition			
Toilets available inside the shelter	100.0	100.0	100.0	100.0
Piped water supply from local authority	100.0	100.0	100.0	100.0
Availability & adequacy of water for drinking purpose	100.0	100.0	100.0	100.0
Availability & sufficiency of water for other/non-	100.0	100.0	62.5	81.25
drinking purpose				
Ro-system/water purifier	33.3	0.0	37.5	25.0
Hand wash facility with soap available	0.0	40.0	87.5	56.2
Cleaning materials (disinfectant & other materials) ava	ilable100.0	80.0	87.5	87.5
Stagnation of water in the premises	0.0	40.0	87.5	56.2

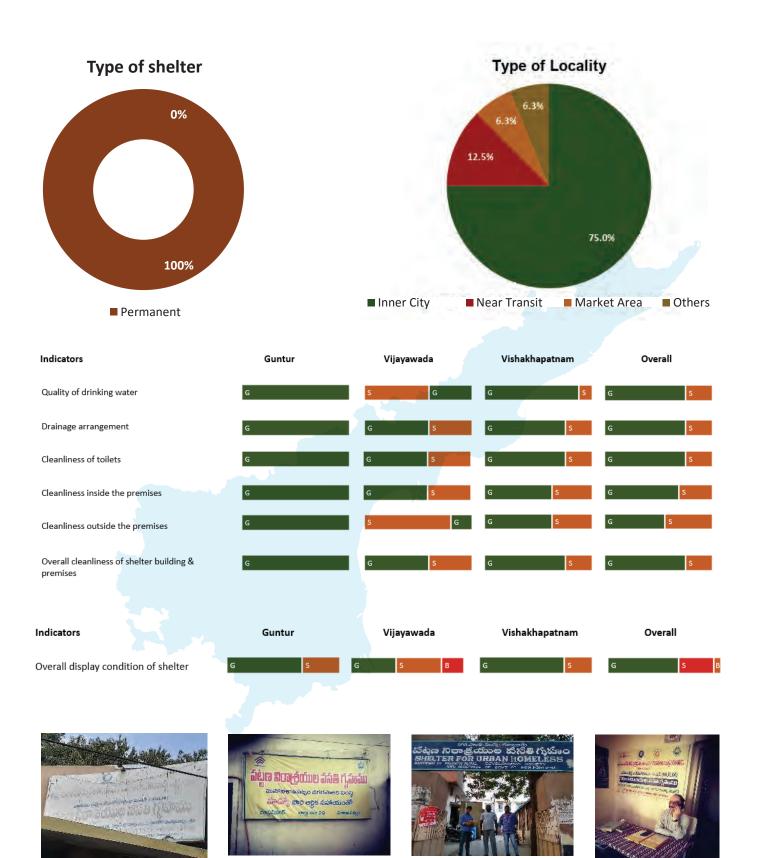
Figures in percentages

Indicators	Guntur	Vijayawada	Vishakhapatnam	Overall
Manpower Allocation				
Manager/ caretaker present (generally)	100.0	100.0	100.0	100.0
Uniform (generally)	0.0	20.0	25.0	18.75
ID card (generally)	100.0	20.0	50.0	50.0
Whether received any training is received by manager	66.6	40.0	62.5	56.2
Sweeper present (generally)	66.6	60.0	100.0	81.2
Rescue vehicle/attendant facility available for shelter	0.0	0.0	50.0	25.0
Outreach , Safety and Security				
First aid box maintained	66.6	80.0	100.0	87.5
Fire extinguisher working available	0.0	0.0	25.0	12.5
CCTV camera facilities available	0.0	100.0	0.0	31.2
Identification & persuasion of homeless people in the				
vicinity to use the shelter	100.0	100.0	87.5	93.7
Shelter management committee (SMC) formed	0.0	100.0	100.0	81.2
Records maintained and occupancy				
Items/inventory register maintained	100.0	100.0	100.0	100.0
Attendance register of staffs maintained	100.0	100.0	100.0	100.0
Complaint & suggestion register maintained	100.0	100.0	87.5	93.7
Visitor register maintained	100.0	100.0	100.0	100.0
SMC meeting register maintained	100.0	100.0	100.0	100.0
Whether any ID is required for access	0.0	60.0	75.0	56.2
Welfare Measures				
Access to counselling facilities available for important				
information	100.0	100.0	100.0	100.0
Training under skill India	0.0	0.0	37.5	18.75
Free legal aid access	0.0	80.0	100.0	75.0
Health check up camps/access	100.0	100.0	100.0	100.0
Education related assistance	33.3	60.0	37.5	43.7
Workshop/meeting of SMC held	0.0	100.0	87.5	75.0
Street engagement program	100.0	100.0	62.5	81.2
Resettlement of homeless residents	100.0	80.0	75.0	81.2
Inspection & monitoring of shelter done frequently	100.0	100.0	87.5	93.7

Figures are in percentages

#### The various conditions of shelter rated Good (G), Satisfactory (S) and Bad (B)

Indicators	Guntur	Vijayawada	Vishakhapatnam	Overall
General Condition of the building	G	G	G	G
Maintenance of building	G	G	G	G
Functionality of fitting & fixtures	G	G S	G S	G S
Indicators	Guntur	Vijayawada	Vishakhapatnam	Overall
General upkeep condition (including floor, wall, etc.)	G	G S	G S	G S
Ventilation in the retiring room	G S	G S	G S	G S
Bed/retirement space (general condition)	G	G S	G S	G S





Safety from physical structure of building

Security from theft, petty crime, etc. in shelter



#### **General Information of the Shelters**

- All shelters come under their respective Municipal Corporations of the cities.
- All shelters are under the purview of NULM. All shelters have permanent structure
- In Vijayawada, all are men shelters. In Vishakhapatnam, there are 2 general, 5 men and 1 women shelter. In Guntur, there are 1 general and 2 men shelters are present. There are no general or family shelters.

#### **Retirement Facilities, Maintenance and Cleanliness**

- On average there are 30 beds in Guntur shelter, 58 beds in Vijayawada shelter and 28 beds in Vishakhapatnam. Overall, the average number of beds are 37.
- 4 shelters in Vishakhapatnam reported to have problem of rodents inside the shelter premises
- Only 1 shelter of Vijayawada and 1 shelter of Vishakhapatnam do not have cleanliness disinfectant materials
- There is no hand wash facility with soap and detergent in the shelters of Andhra Pradesh

#### Access and Physical Infrastructure

- 2 shelters in Guntur and 2 shelters in Vijayawada do not have functional TV sets.
- All shelters are equipped with the facility of fans.
- All shelters in Vijayawada and 1 shelter in Vishakhapatnam do not have recreational space.
- Only 31% of the shelters have Rainwater harvesting System.

#### **Manpower Allocation**

- Only 1 shelter of Vijayawada and 2 shelters of Vishakhapatnam, Manager is reported to wear uniform.
- 2 shelters in Vijayawada and 1 shelter in Guntur reported to have no sweeper.
- Women shelters do not reported to have security guard present over there.
- Overall, only 9 shelters had training sessions for the managers since last 1 year.

#### **Outreach Facilities, Safety and Security**

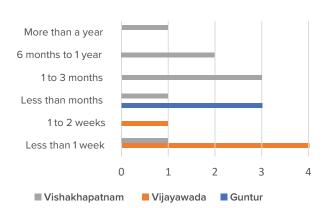
- In 4 out of 19 shelters, managers were reported to be absent.
- No manager was reported to be in uniform and only 2 managers were reported to have ID Cards.
- 50% of the shelter managers have ever received training. The training only took place in Gaya (1 year ago) and in Muzaffarpur (6 months ago).

#### **Outreach Facilities, Safety and Security**

- It is reported that, there is no Shelter Management Committees in the shelters of Guntur.
- Where there is SMC in Vishakhapatnam and Vijayawada, it is reported that regular meetings held with the SMCs.

#### Feedback by Residents

- In 3 shelters in Vijayawada and 2 shelters of Vishakhapatnam people are not linked with the government schemes. In other shelters, people are reported to schemes such as: Identity Proof & Postal Address, Old age, widows and disability pensions, Admission to government schools, Admission to public hospitals for health care, Free Legal Aid Rehabilitation of disabled, ICDS services.
- The reason for using the shelters services are: Friendly, Safe Space and Good Service
- The reason for non-usage for shelters are: Apprehensions, Unsafe Space and Bad Service.
- All shelters have appropriate space for the people.



#### Average Tenure of the Occupants

#### **General Nature of the Occupants**

The general nature of occupants in:

**Guntur:** General Employment/Job seekers Social issues (Family / Community disputes) Seasonal workers/labourers Education and opportunities, Seasonal workers/labourers.

**Vijayawada:** Seasonal workers/labourers General Employment /Job seekers, To access medical treatment Education and opportunities, Orphans and lost Social issues (Family / Community disputes), Disasters.

**Vishakhapatnam:** Social issues (Family / Community disputes) Mental Health issues Disasters & Accidents General Employment/ Job seekers Orphans and lost, Seasonal workers/labourers Orphans and lost.

- **Women shelters** are not adequate in number as per NULM-SUH guidelines. Adequate women shelters should be constructed in phased manner.
- For the safety of women helpline and legal support should be made mandatory in the shelters. Women helpline numbers should be displayed at homeless clusters in the city.
- Gap in the number of shelters and capacity: There is a huge gap between the capacity of existing shelters and number of urban homeless in the cities of Guntur, Vijayawada and Vishakhapatnam. As per guidelines, there should be a minimum capacity of 100 people per 1 lakh population. Thus, ideally shelters in Guntur, Vijayawada and Vishakhapatnam should have a minimum capacity of 740, 1030 and 1870 residents.
- Shelter Management Committees should be formed for managing the shelters: Most of the Shelter Management Committees have not been formed in the city under shelter for urban homeless (SUH) programme.
- Shelter Management Training agencies needs to be regulated: Most of the Shelters Management Agencies and ULBs are not trained therefore, they are not able to manage the shelters as per the SUH guidelines of NULM.
- Sanitation facilities should be made available inside the shelter premises: Residents are going outside in public toilet as most of the Shelters do not have toilet bathroom facility and there is a case of open defecation in one shelter of Muzaffarpur
- Safety and security of the shelter residents should not be compromised: It is the duty of the service providers to ensure safety and security of the residents so as to eliminate the cases of violence in the shelters.
- Facilitation of the government schemes to the residents: The residents of shelters should be facilitated with the government schemes such as Jan Dhan Yojana, Adhaar Identification, Training under Skill India, accessing labor card, Voter ID Card, pension schemes etc..
- Implementation of NULM provisions: The provisions of DAY SUH NULM on papers such as providing eco friendly shelters, security guard in case of special shelters, etc. needs to be implemented.
- **Regular update the official sources of the data:** Availability of data and data discrepancies are the major hindrances in the implementation of the schemes and conducting analysis. Thus, the MIS database of the DAY SUH NULM should be regularly updated with increased efficiency and correct information.
- Institutional support and capacity building to the training providers: Institutionalized support should be provided to the agencies engaged in providing training and capacity building for resettlement/ rehabilitation, livelihoods training, counselling etc.
- Urban homeless should be mainstreamed in the government schemes such as Pradhan Mantri Awas Yojana, Smart Cities Mission etc
- There is need to for National Homeless Policy which can be an updated version of DAY-NULM guidelines with more focus on empowering the urban poor and protecting their rights.

#### About IGSSS

Indo Global Social Service Society (IGSSS) is a non-profit development organization, established in 1961 to support development programmes across India, especially to empower the vulnerable communities and grassroots community based organizations. Currently, we are present in 20 states and one Union Territory of India.

Through the years, IGSSS has evolved as a major player in the development sector in India, working on the themes of Sustainable Livelihood, Climate Change Adaptation, Disaster Risk Reduction, Urban Poverty Reduction, Gender Equity and Youth Development.

#### Vision

Help establish a humane social order based on equity, freedom and justice in which human rights and the dignity of every individual is upheld.

#### Mission

To implement and support quality development programmes across India to empower individuals and communities belonging to the poor, marginalised and vulnerable sections of society with special focus on women and children.

#### About OFFER

Organisation Functioning for Eytham's Respect (OFFER) is a non-political and non-religious charitable trust. It has been implementing projects in India since 1998. OFFER has the mandate to serve poor irrespective of their colour, religion, ethnicity, gender and social background. OFFER works for the upliftment and betterment of the underprivileged, particularly orphan children and their caregivers. Its programs include emergency relief and rehabilitation and development support.

However, looking at the spread of abject poverty, OFFER started to support the most poor and vulnerable people through: Sustainable Livelihood and Food Security; Social Protection and Entitlements; Disaster Response; Disaster Risk Reduction and Climate Change Adaption; Inclusive Quality Education; Urban Poverty-working with homeless communities; Water, Sanitation and Hygiene (WASH) and Orphan Children Sponsorship.



**State & Cities' Brief** 

Draft for enabling discussion for policy input



# Shelter Assessment Survey 2019-20

Gaya

Muzaffarpur

Patna

This study brief consists of: | Background | Findings from secondary data | Findings from primary data | Recommendations from the study















This Shelter Assessment Study 2019-2020 is done under the Enabling Inclusive Cities for Homeless (EICH) Project funded by European Union, carried by Impact and Policy Research Institute (IMPRI) and implemented by Indo- Global Social Service Society (IGSSS) and Organization Functioning for Eytham's Respect (OFFER). The aim of this study is to establish the benchmarks to address the crucial role played by the shelter residents in the development of the city. The study has accessed the secondary source: MIS Database of SUH DAY NULM (November 2019) and collected primary data from the shelters in the 5 states (Andhra Pradesh, Bihar, Jharkhand, Maharashtra and Tamil Nadu). From each state, 3 cities are sampled out totaling to 15 cities. The primary data gives us insights of the living conditions in the shelter under the **Deendayal** Antyodaya Yojana- National Urban Livelihood Mission (DAY NULM).

The purpose of this brief is to enable the discussion with the concerned authorities.

# The Jharkhand's DAY NULM Component can be accessed from: https://udhd.jharkhand.gov.in

#### Major areas covered under secondary data:

- Categories of the shelter
- Presence of NON-NULM component
- Budget component: Funding given to the cities
   and the states
- Urban statistics of the India, State and the cities
- Physical and financial targets under the SUH component of DAY NULM

# Major areas covered under primary data collection (survey):

- General Information of the shelter
- Access and Physical Infrastructure
- Equipment and Fitting Condition
- Display Information
- Retirement Facilities & Maintenance
- Cleanliness & Water, Sanitation and hygiene (WASH) Condition
- Manpower Allocation
- Safety & Security
- Outreach & other Facilities
- Records Maintained and Occupancy
- Entitlements, Linkages & Training
- Welfare Measures
- Feedbacks & Opinion by staffs
- Comments by field investigators

Number of Shelters category wise (General, Men, Women, Special, Family)						
City	General	Men	Women	Special	Family	Total
Gaya	4	0	0	1	0	5
Muzaffarp	our 8	0	0	0	0	8
Patna	2	1	0	0	0	3
Total	14	1	0	1	0	16



Source: MIS Database accessed in November 2019. Note: The data has not updated for a long time.

Gaya Municipal Corporation (https://nagarseva.bihar.gov.in/gaya/Citizen Home.html;jsessionid=xYJypvLLLYHTQJGs r1BTDLyL7LvIXJDFx94rjPRIVLVJVb1mcbW G!95 6114820)



Muzaffarpur Municipal Corporation (https://nagarseva.bihar.gov.in/Muzaffa rpur/CitizenHome.html;jsessionid=vvJw dBfFYcnCZTsqN9N0PNLyCDpGLvf40hz3 K wgtJCB00npB6fG5!556544195)

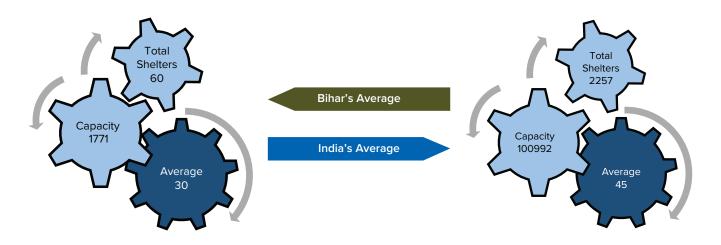


Patna Municipal Corporation (http://www.pmc.bihar.gov.in/su bpagethree.aspx?id=25&cont=1



Indicators	Gaya	Muzaffarpur	Patna
Population (million)	0.47	0.35	1.64
Number of Shelters	5	8	3
Number of Homeless	336	267	1183
Number of Shelter required	10	1	3

Source: MIS Data, November 2019,



Funding in lakh for SUH DAY NULM Allocated funds (Utilised funds)							
City	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
India			7176	5319	6071		
Bihar			127871	79291	84191		
Gaya	37.03 (4)	42 (30.82)					
Muzaffarpur	37.03 (0)	O (O)					
Patna	49.03 (18)						
Jharkhand Funds as percentage of total allocation			1.79%	1.56%	1.78%		
Note: Blank Spaces indicate data not available Source: MIS SUH DAY NULM Database, November 2019,							

https://nulm.gov.in/PDF/letters\_pdf/NULM\_StateUTwise\_2017\_18.pdf,

https://nulm.gov.in/PDF/letters\_pdf/StateUTwise\_CentralFunds\_DAYNULM\_2018\_19.pdf

• There is no Shelter Training Management Agency in the cities of Gaya, Muzaffarpur and Patna.

- Funding pattern under NULM for Bihar: 60%: Central share and 40%: State share
- From January 2019 (51 shelters) to October 2019 (60 shelters), there is 17.9% increase in the number of shelters in Bihar.

Differences between data as reported by survey. (November-February 2019-20) and as per MIS database

• There is no family and women shelters in these three cities..

Cities	Shelters as per Survey	Shelters as per MIS Data	Differences				
Gaya	5	5	0				
Muzaffarpur	10	8	2				
Patna	4	3	1				
Overall in these cities	19	16	3				

Source: MIS SUH DAY NULM, November 2018 and records from survey

Cities	Shelter	Capacity	Average	Minimum Cap.	Maximum Cap.
Gaya	5	146	29	12	60
Muzaffarpur	10	161	16	7	50
Patna	4	140	35	25	50
Overall in these cities	19	447	24	7	60



Shelter by Category Type: Gaya

Shelter by Category Type: Muzaffarpur

Shelter by Category Type: Patna

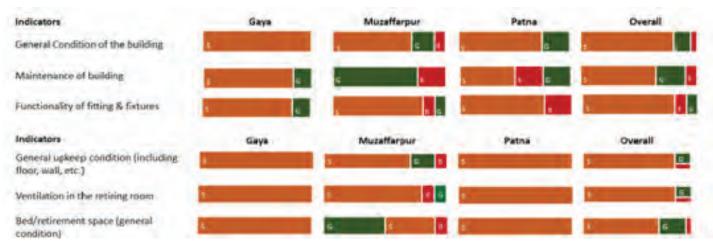
## Various Indicators assessed to know the performance of Shelters

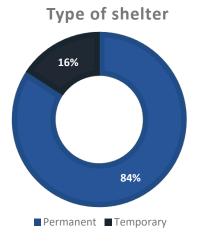
Indicators	Gaya	Muzaffarpur	Patna	Overall
Access and Physical Infrastructure, Equipments and Fi	ttings			
Open 24 *7 & accessible	100.0	90.0	75.0	90.0
Common kitchen space available	16.6	50.0	50.0	40.0
Weather proof structure	100.0	90.0	100.0	95.0
Major physical repairs required in the shelter	0.0	11.1	25.0	10.5
RCC Building Construction	100.0	100.0	100.0	100.0
Equipment and fittings				
Availability of electricity	100.0	90.0	100.0	95.0
*TV sets (functional)	66.6	10.0	0.0	25.0
Fans (functional)	83.3	90.0	100.0	90.0
Display Conditions and Retirement Facilities				
Direction boards outside shelter	0.0	30.0	50.0	25.0
Instruction and information flexi board	100.0	50.0	100.0	75.0
Duty roaster board	50.0	30.0	50.0	40.0
Emergency contact details board	66.6	10.0	75.0	40.0
All weather proof retirement rooms (general)	100.0	100.0	100.0	100.0
Cleanliness & Water Sanitation and WASH (Hygiene) C	ondition			
Toilets available inside the shelter	60.0	60.0	50.0	63.1
Piped water supply from local authority	50.0	50.0	100.0	60.0
Availability & adequacy of water for drinking purpose	100.0	60.0	100.0	80.0
Availability & sufficiency of water for other/non-				
drinking purpose	33.3	70.0	75.0	60.0
Ro-system/water purifier	83.3	10.0	50.0	40.0
Hand wash facility with soap available	33.3	40.0	75.5	45.5
Cleaning materials (disinfectant & other materials)				
available	50.0	50.0	100.0	60.0
Stagnation of water in the premises	33.3	30.0	25.0	30.0
Figures in percentages				

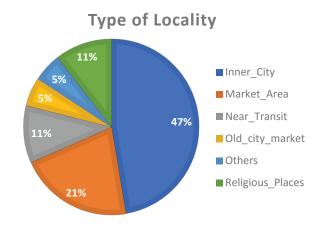
Indicators	Gaya	Muzaffarpur	Patna	Overall
Manpower Allocation				
Manager/ caretaker present (generally)	100.0	70.0	75.0	80.0
Uniform (generally)	0.0	0.0	0.0	0.0
ID card (generally)	0.0	10.0	25.0	10.0
Whether received any training is received by manager	66.6	50.0	0.0	40.0
Sweeper present (generally)	16.6	60	75	50
Rescue vehicle/attendant facility available for shelter	16.6	50.0	50.0	40.0
Outreach , Safety and Security				
First aid box maintained	16.6	50.0	25.0	35.0
Fire extinguisher working available	50.0	90.0	75.0	75.0
CCTV camera facilities available	16.6	40.0	0.0	25.0
Whether fee is charged to use facilities	100.0	90.0	25.0	80.0
Identification & persuasion of homeless people in the				
vicinity to use the shelter	50.0	90.0	50.0	70.0
Shelter management committee (SMC) formed	0.0	30.0	50.0	25.0
Records maintained and occupancy				
Items/inventory register maintained	100.0	90.0	75.0	90.0
Attendance register of staffs maintained	83.3	80.0	100.0	85.0
Complaint & suggestion register maintained	83.3	70.0	75.0	75.0
Visitor register maintained	66.6	90.0	50.0	75.0
Occupancy register maintained	66.6	40.0	50.0	40.0
SMC meeting register maintained	16.6	50.0	75.0	45.0
Whether any ID is required for access	50.0	60.0	25.0	50.0
Whether any ID details are recorded in register with no	imes83.3	90.0	50.0	80.0
Welfare Measures				
Access to counselling facilities available for important				
information	16.6	50.0	50.0	40.0
Training under skill India	0.0	10.0	0.0	5.0
Free legal aid access	0.0	10.0	0.0	5.0
Health check up camps/access	33.3	30.0	25.0	30.0
Education related assistance	0.0	20.0	0.0	10.0
Workshop/meeting of SMC held	0.0	10.0	0.0	5.0
Street engagement program	0.0	0.0	0.0	0.0
Resettlement of homeless residents	0.0	0.0	0.0	0.0
Inspection & monitoring of shelter done frequently	0.0	20.0	25.0	15.0
Figures are in percentages				

Figures are in percentages

#### The various conditions of shelter rated Good (G), Satisfactory (S) and Bad (B)

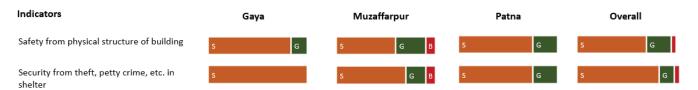






Indicators	Gaya	Muzaffarpur	Patna	Overall
Quality of drinking water	S	G S B	S G	S G
Drainage arrangement	B S	S B G	S B G	S B G
Cleanliness of toilets	S	S G	S	SG
Cleanliness inside the premises	S	S G B	S	S G
Cleanliness outside the premises	S	B S G	S B	S B G
Overall cleanliness of shelter building & premises	S	S G B	S	S G
Indicators	Gaya	Muzaffarpur	Patna	Overall
Overall display condition of shelter	s G	S B G	G S	S G





#### General Information of the Shelters

- Gaya, Muzaffarpur and Patna has 1 Men and 4 General shelters; 1 Men and 9 General shelters; and 1 Men and 3 general shelters respectively.
- The average capacity of the shelters in these cities are 24.

#### Access and Physical Infrastructure

- One shelter in each city Patna and Muzaffarpur reportedly has no access no elderly, no weather-proof structure and no appropriate space.
- Only 26% shelters reported not to have recreational space in them.
- No shelter has solar cooker and only 10% has rainwater harvesting technique.

#### **Retirement Facilities and Maintenance**

- One shelter of Patna does not have weather-proof sleeping space
- In one shelter of Gaya, residents sleep on floor.

#### Sanitation facilities and WASH Condition

- Overall, 47.4% shelter homes do not have toilet facilities and in Patna, only one shelter home has toilet facilities.
- For shelters not having toilet facilities:
  - o People in one shelter of Muzaffarpur resort to open defecation.
  - o In other shelters, they use public toilets

#### Manpower Allocation and facets

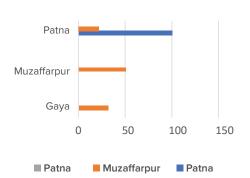
- In 4 out of 19 shelters, managers were reported to be absent.
- No manager was reported to be in uniform and only 2 managers were reported to have ID Cards.
- 50% of the shelter managers have ever received training. The training only took place in Gaya (1 year ago) and in Muzaffarpur (6 months ago).

#### **Outreach Facilities, Safety and Security**

- On average Rs. 15 and Rs 30 are charged from the residents for using shelter facilities and food (per meal) respectively.
- No shelter in Gaya provide facilitation with government schemes.
- The one shelter in Patna and Muzaffarpur provide facilitation with Identity proof and postal address, BPL Cards, PDS ration cards, old age widows and disability pensions.

#### Feedback by Residents

- One shelter of Muzaffarpur has reported to have high violence. Two shelters in Patna reported to have violence often.
  - The reasons why residents use shelter services are: good service, friendly space or they don't have any other option.
  - The reasons why other people do not use shelters reported that they feel apprehensions and they feel the place is unsafe



Average Tenure of the Occupants

#### **General Nature of the Occupants**

**Gaya:** seasonal workers, orphans and lost, severe health issues, education related opportunities.

**Muzaffarpur:** General employment opportunities, education related opportunities, seasonal workers.

**Patna:** Seasonal Workers, General employment opportunities, Social and health issues, mental illness.

- Women living on streets or inside the shelter are more vulnerable and prone to be harassed by anti-social elements. There is not a single women shelter on in Patna, Muzaffarpur and Gaya. There is an urgent for the construction of an adequate number of women shelter as per NULM-SUH guideline. They should be constructed in a phased manner.
- For the safety of women, helpline numbers and legal support should be made mandatory in the shelters and should be displayed at homeless clusters in the city.
- **Gap in the number of shelters and capacity:** There is a huge gap between the capacity of existing shelters and number of urban homeless in Patna, Muzaffarpur and Gaya city As per guidelines, there should be a minimum capacity of 100 people per 1 lakh population Thus, ideally shelters in Gaya, Muzaffarpur and Patna should have a minimum capacity of 470 350 and 1640 people respectively.
- Shelter Management Committees should be formed for managing the shelters: Most of the Shelter Management Committees have not been formed in the city under shelter for urban homeless (SUH) programme.
- Shelter Management Training agencies needs to be regulated: Most of the Shelters Management Agencies and ULBs are not trained therefore, they are not able to manage the shelters as per the SUH guidelines of NULM.
- Sanitation facilities should be made available inside the shelter premises: Residents are going outside in public toilet as most of the Shelters do not have toilet & bathroom facility and there is a case of open defecation in one shelter of Muzaffarpur.
- Safety and security of the shelter residents should not be compromised: It is the duty of the service providers to ensure safety and security of the residents so as to eliminate the cases of violence in the shelters.
- Facilitation of the government schemes to the residents: The residents of shelters should be facilitated with the government schemes such as Jan Dhan Yojana, Adhaar Identification, Training under Skill India, accessing labor card, Voter ID Card, pension schemes etc..
- Implementation of NULM provisions: The provisions of DAY SUH NULM on papers such as providing eco friendly shelters, security guard in case of special shelters, etc. needs to be implemented.
- Regular update the official sources of the data: Availability of data and data discrepancies are the major hindrances in the implementation of the schemes and conducting analysis. Thus, the MIS database of the DAY SUH NULM should be regularly updated with increased efficiency and correct information.
- Institutional support and capacity building to the training providers: Institutionalized support should be provided to the agencies engaged in providing training and capacity building for resettlement/ rehabilitation, livelihoods training, counselling etc.
- Urban homeless should be mainstreamed in the government schemes such as Pradhan Mantri Awas Yojana, Smart Cities Mission etc.
- There is need for National Homeless Policy which can be an updated version of DAY-NULM guidelines with more focus on empowering the urban poor and protecting their rights.

#### About IGSSS

Indo Global Social Service Society (IGSSS) is a non-profit development organization, established in 1961 to support development programmes across India, especially to empower the vulnerable communities and grassroots community based organizations. Currently, we are present in 20 states and one Union Territory of India.

Through the years, IGSSS has evolved as a major player in the development sector in India, working on the themes of Sustainable Livelihood, Climate Change Adaptation, Disaster Risk Reduction, Urban Poverty Reduction, Gender Equity and Youth Development.

#### Vision

Help establish a humane social order based on equity, freedom and justice in which human rights and the dignity of every individual is upheld.

#### Mission

To implement and support quality development programmes across India to empower individuals and communities belonging to the poor, marginalised and vulnerable sections of society with special focus on women and children.

#### About OFFER

Organisation Functioning for Eytham's Respect (OFFER) is a non-political and non-religious charitable trust. It has been implementing projects in India since 1998. OFFER has the mandate to serve poor irrespective of their colour, religion, ethnicity, gender and social background. OFFER works for the upliftment and betterment of the underprivileged, particularly orphan children and their caregivers. Its programs include emergency relief and rehabilitation and development support.

However, looking at the spread of abject poverty, OFFER started to support the most poor and vulnerable people through: Sustainable Livelihood and Food Security; Social Protection and Entitlements; Disaster Response; Disaster Risk Reduction and Climate Change Adaption; Inclusive Quality Education; Urban Poverty-working with homeless communities; Water, Sanitation and Hygiene (WASH) and Orphan Children Sponsorship.

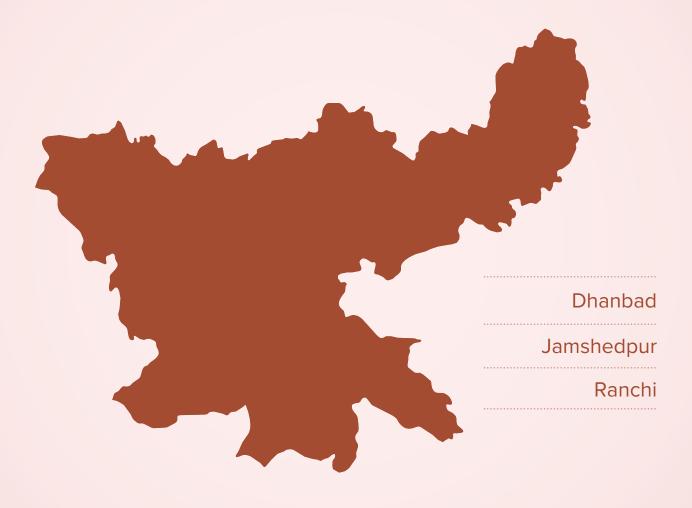


# **State & Cities' Brief**

Draft for enabling discussion for policy input

# **JHARKHAND**

# **Shelter Assessment Survey** 2019-20



This study brief consists of: | Background | Findings from secondary data Findings from primary data | Recommendations from the study















This Shelter Assessment Study 2019-2020 is done under the Enabling Inclusive Cities for Homeless (EICH) Project funded by European Union, carried by Impact and Policy Research Institute (IMPRI) and implemented by Indo- Global Social Service Society (IGSSS) and Organization Functioning for Eytham's Respect (OFFER). The aim of this study is to establish the benchmarks to address the crucial role played by the shelter residents in the development of the city. The study has accessed the secondary source: MIS Database of SUH DAY NULM (November 2019) and collected primary data from the shelters in the 5 states (Andhra Pradesh, Bihar, Jharkhand, Maharashtra and Tamil Nadu). From each state, 3 cities are sampled out totaling to 15 cities. The primary data gives us insights of the living conditions in the shelter under the **Deendayal** Antyodaya Yojana- National Urban Livelihood Mission (DAY NULM).

The purpose of this brief is to enable the discussion with the concerned authorities.

The Jharkhand's DAY NULM Component can be accessed from: https://udhd.jharkhand.gov.in

#### Major areas covered under secondary data:

- Categories of the shelter
- Presence of NON-NULM component
- Budget component: Funding given to the cities and the states
- Urban statistics of the India, State and the cities
- Physical and financial targets under the SUH component of DAY NULM

# Major areas covered under primary data collection (survey):

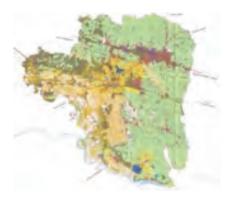
- General Information of the shelter
- Access and Physical Infrastructure
- Equipment and Fitting Condition
- Display Information
- Retirement Facilities & Maintenance
- Cleanliness & Water, Sanitation and hygiene (WASH) Condition
- Manpower Allocation
- Safety & Security
- Outreach & other Facilities
- Records Maintained and Occupancy
- Entitlements, Linkages & Training
- Welfare Measures
- Feedbacks & Opinion by staffs
- Comments by field investigators

Number of Shelters category wise (General, Men, Women, Special, Family)							
City	General	Men	Women	Special	Family	Total	
Dhanbad	3	0	0	0	0	3	
Jamshedpu	ur 5	7	0	0	0	12	
Ranchi	9	4	2	0	0	15	
Total	17	11	2	0	0	30	

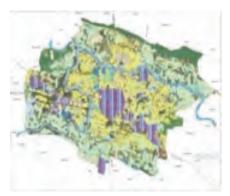


Source: MIS Database accessed in November 2019. Note: The data has not updated for a long time.

Dhanbad Municipal Corporation (https://dhanbad.nic.in/public- utility/ dhanbad-municipal-corporation/)



Jamshedpur Municipal Corporation https://pmc.gov.in/en



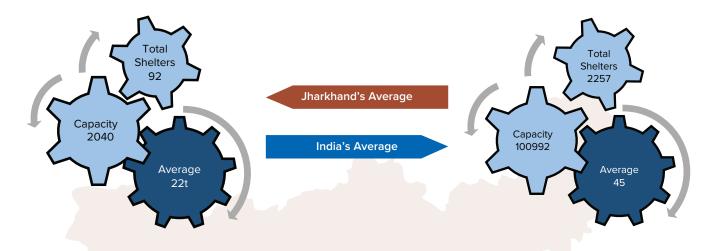
Ranchi Municipal Corporation https://nashikcorporation.in



Indicators	Dhanbad	Jamshedpur	Ranchi	
Population (million)	1.1	*0.67	1.07	
Number of Shelters	3	12	15	
Number of Homeless	**671	170	346	
Number of Shelter required	NA	15	7	

Source: MIS Data, November 2019,

\*Excluding population of Adityapur and Mango \*\*Census 2011



Funding in lakh for SUH DAY NULM Allocated funds (Utilised funds)							
City	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
India			2294.11	1239.81	1498.59		
Jharkhand			127871	79291	84191		
Dhanbad							
Jamshedpur		26.41		36(34.65)			
Ranchi					33(21.06)		
Jharkhand Funds as percentage of total allocati	ion		1.79%	1.56%	1.78%		
Note: Blank Spaces indicate data not Source: MIS SUH DAY NULM Databas	se, November 2019,						
https://nulm.gov.in/PDF/letters_pdf/NULM_StateUTwise_2017_18.pdf,							

https://nulm.gov.in/PDF/letters\_pdf/StateUTwise\_CentralFunds\_DAYNULM\_2018\_19.pdf

#### As per MIS Database,

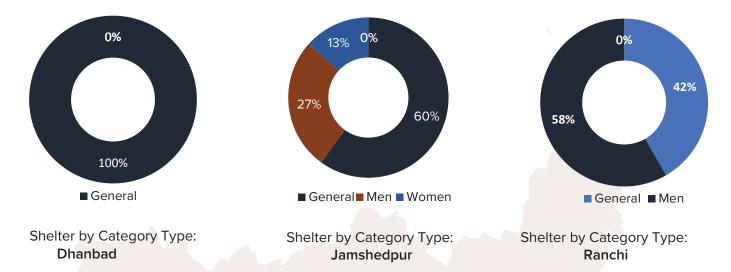
- There is no Shelter Training Management Agency in the cities of Dhanbad, Jamshedpur and Ranchi. Dhanbad and Ranchi are deprived of CCTV facilities.
- Funding pattern under NULM for Jharkhand : 60%: Central share and 40%: State share
- From January 2019 (28 shelters) to October 2019 (92 shelters), there is 228.6% increase in the number of shelters in Jhakrhand
- •There is no family shelter in Jharkhand.

Cities	Shelters as per Survey	Shelters as per MIS Data	Differences
Dhanbad	2	3	1
Jamshedpur	*10	12	2
Ranchi	**12	15	3
Overall in these cities	**23	30	7

#### Differences between data as reported by survey (November-February 2019-20) and as per MIS database

Source: MIS SUH DAY NULM, November 2018 and records from survey

Cities	Shelter	Capacity	Average	Minimum Cap.	Maximum Cap.
Dhanbad	2	100	50	50	50
Jamshedpur	10	211	21	5	50
Ranchi	11	378	34	10	100
Overall in these cities	23	674	30	5	100



## Various Indicators assessed to know the performance of Shelters

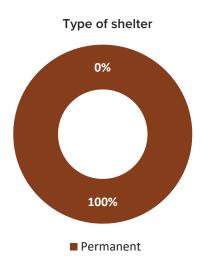
Indicators	Dhanbad	Jamshedpur	Ranchi	Overall
Access and Physical Infrastructure, Equipments and				
Open 24 *7 & accessible	100.0	90.0	81.8	86.9
Common kitchen space available	50.0	10.0	27.2	17.3
Weather proof structure	100.0	30.0	100.0	65.2
Major physical repairs required in the shelter	100.0	100.0	100.0	100.0
RCC Building Construction	100.0	100.0	100.0	100.0
Equipments and fittings				
Availability of electricity	100.0	100.0	81.8	91.3
*TV sets (functional)	0.0	20.0	9.1	13.0
Fans (functional)	100.0	80.0	81.8	82.6
Display Conditions and Retirement Facilities				
Direction boards outside shelter	50.0	60.0	27.2	43.4
Instruction and information flexi board	100.0	80.0	45.4	65.2
Duty roaster board	100.0	50.0	27.2	43.4
Emergency contact details board	100.0	70.0	63.6	69.5
All weather proof retirement rooms (general)	100.0	90.0	90.9	91.3
Cleanliness & Water Sanitation and WASH (Hygiene)	Condition			
Toilets available inside the shelter	100.0	90.0	36.3	65.2
Piped water supply from local authority	100.0	90.0	27.2	60.8
Availability & adequacy of water for drinking purpose	50.0	50.0	63.6	47.8
Availability & sufficiency of water for other/non-				
drinking purpose	100.0	30.0	45.4	43.4
Ro-system/water purifier	50.0	10.0	9.1	13.0
Hand wash facility with soap available	0.0	50.0	18.1	30.4
Cleaning materials (disinfectant & other materials)				
available	50.0	50.0	45.4	47.8
Stagnation of water in the premises	0.0	20.0	9.1	13.0
Figures in percentages				

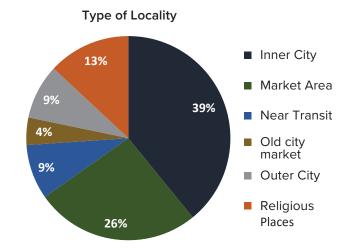
Indicators	Dhanbad	Jamshedpur	Ranchi	Overall
Manpower Allocation				
Manager/ caretaker present (generally)	50.0	100.0	90.9	91.3
Uniform (generally)	50.0	0.0	9.1	8.7
ID card (generally)	0.0	80.0	36.3	52.1
Whether received any training is received by manage	er 0.0	0.0	27.3	13.0
Sweeper present (generally)	0.0	60.0	36.4	43.5
Rescue vehicle/attendant facility available for shelter	0.0	20.0	18.2	17.4
Outreach , Safety and Security				
First aid box maintained	0.0	80.0	54.5	60.8
Fire extinguisher working available	0.0	0.0	9.1	4.3
CCTV camera facilities available	0.0	10.0	9.1	8.7
Identification & persuasion of homeless people in the	50.0	0.0	63.6	34.7
vicinity to use the shelter				
Shelter management committee (SMC) formed	50.0	10.0	81.8	43.4
Records maintained and occupancy				
Items/inventory register maintained	50.0	100.0	90.9	91.3
Attendance register of staffs maintained	100.0	100.0	90.9	95.7
Complaint & suggestion register maintained	0.0	100.0	90.9	87.0
Visitor register maintained	100.0	100.0	81.8	91.3
Occupancy register maintained	0.0	50.0	72.7	56.5
SMC meeting register maintained	50.0	0.0	72.2	39.1
Whether any ID is required for access	100.0	60.0	81.8	73.
Whether any ID details are recorded in register				
with names	50.0	100.0	90.9	91.3
Welfare Measures				
Access to counselling facilities available for				
important informatio <mark>n</mark>	0.0	0.0	72.7	34.7
Training under skill India	0.0	0.0	0.0	0.0
Free legal aid access	0.0	0.0	0.0	0.0
Health check up camps/access	0.0	0.0	18.1	8.7
Education related assistance	0.0	10.0	18.8	13.1
Workshop/meeting of SMC held	0.0	0.0	45.4	21.7
Street engagement program	0.0	0.0	45.4	21.7
Resettlement of homeless residents	0.0	0.0	45.4	21.7
Inspection & monitoring of shelter done frequently	0.0	0.0	63.6	30.4
Figures are in percentages				

Figures are in percentages

#### The various conditions of shelter rated Good (G), Satisfactory (S) and Bad (B)







Indicators	Dhanbad	Jamshedpur	Ranchi	Overall
Quality of drinking water	S	B S	B G S	S B
Drainage arrangement	S	S G B	S B G	S G B
Cleanliness of toilets	B S	S G B	S B G	S G B
Cleanliness inside the premises	B S	S G B	S G B	S G B
Cleanliness outside the premises	B S	S G B	S B G	S G B
Overall cleanliness of shelter building & premises	B S	S G B	S B G	S G B
Indicators	Dhanbad	Jamshedpur	Ranchi	Overall
Overall display condition of shelter	G S	G S B	S G B	S G B



#### General Information of the Shelters

- All shelters come under their respective Municipal Corporations of the cities and come under DAY NULM
- As per survey, no of shelters Dhanbad has 1 general and 1 men shelter, Jamshedpur has 2 family, 7 men and 1 women shelter, while Ranchi has 5 general, 3 men, 2 women and 1 shelter Men, person with disabilities
- 1 shelter in Ranchi and 3 shelters in Jamshedpur performed very badly in almost all the indicators

#### **Retirement Facilities and Maintenance**

- In one shelter (Pahari Tola) of Ranchi people sleep on Floor
- The average number of beds in Ranchi, Dhanbad and Jamshedpur are 13 32 and 19 respectively

#### Access and Physical Infrastructure

- All shelters in the cities of Dhanbad, Jamshedpur and Ranchi are permanent structure i e RCC building construction
- Only 1 shelter in Jamshedpur reportedly has incorporated eco friendly designs including rainwater harvesting and solar heating
- Shelters in Jamshedpur reported to need major physical repairs while Ranchi shelters require minor repairs
- 1 shelter in Ranchi and 1 shelter in Jamshedpur is not 24 7 opent

#### **Manpower Allocation and facets**

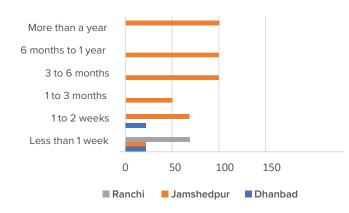
- Only in 2 shelters 1 in Ranchi and 1 in Dhanbad) out of 23 shelters, manager/caretaker was wearing uniform
- Out of 5 special shelters (person with disabilities), 2 shelters reported to have security guard present
- Overall, only 9 shelters reported to have sweeper
- 2 shelters of Ranchi and 2 shelters of Jamshedpur reported to have rescues vehicles
- Training to managers was given in 2 shelters of Ranchi only

#### **Outreach Facilities, Safety and Security**

- The shelter in Ranchi, Dhanbad and Jamshedpur charge charge Rs 30 Rs 25 and Rs 30 respectively for availing shelter services Overall, 5 out of 22 shelters do not provide free food
- None of the shelters shelter provide sanitary and hygiene pads to women (though there are 3 women shelters, 2 family and 6 general shelters where women population can be found)

#### **Feedback by Residents**

- Shelters in Jamshedpur and Ranchi reported incidences of violence as often 2 shelters in Ranchi) and usual 2 shelters of Jamshedpur and 1 in Ranchi)
- The people use shelter services because they are forced to use 1 shelter in Dhanbad), friendly, good service and they consider it as safe space
- The people do not use the facilities of shelters because of apprehensions 82 percent of shelters reported), bad service and unsafe space (as reported by 2 shelters in Jamshedpur)
- 61 of the shelters have reported that government does not provide appropriate measure and facility.



#### **General Nature of the Occupants**

**Ranchi:** Seasonal workers/ labourers , educational opportunities, general employment/ job seekers,access to medical treatments, orphans, mental health issues

**Dhanbad:** Seasonal workers/ labourers , educational opportunities, disasters and accidents, mental health issues

Jamshedpur: Seasonal workers/ labourers , general employment/ job seekers

- Women living on streets or inside the shelters are more vulnerable and prone to be harassed by anti-social elements. As per observations of the assessment report, women safety is not up to the mark in women shelter of Ranchi. Neither Dhanbad nor Jamshedpur is reported to have a single women's shelter. Existing shelters in Ranchi do not provide sanitary napkins either. There is high need of adequate number of women shelter as per NULM-SUH guideline. They should be constructed in a phased manner.
- For the safety of women helpline and legal support should be made mandatory in the shelters. Women helpline numbers should be displayed at homeless clusters in the city.
- **Gap in the number of shelters and capacity:** There is a huge gap between the capacity of existing shelters and number of urban homeless in Ranchi, Jamshedpur and Dhanbad city As per guidelines, there should be a minimum capacity of 100 people per 1 lakh population Thus, ideally shelters in Dhanbad, Jamshedpur and Ranchi should have a minimum capacity of 1000 600 and 1000 people respectively
- **SMAs are underpaid:** Shelter management agency are not being paid operation and maintenance cost on time for shelter homes being run under SUH, DAY NULM (based on discussion with SMA at Jamshedpur)
- Shelter Management Committees should be formed for managing the shelters: Most of the Shelter Management Committees have not been formed in the city under shelter for urban homeless (SUH) programme.
- Shelter Management Training agencies needs to be regulated: Most of the Shelters Management Agencies and ULBs are not trained therefore, they are not able to the managed shelters as per the SUH guidelines of NULM.
- Sanitation facilities should be made available inside the shelter premises: Residents are going outside in public toilet as most of the Shelters do not have toilet bathroom facility.
- Safety and security of the shelter residents should not be compromised: It is the duty of the service providers to ensure safety and security of the residents so as to eliminate the cases of violence in the shelters.
- Facilitation of the government schemes to the residents: The residents of shelters should be facilitated with the government schemes such as Jan Dhan Yojana, Adhaar Identification, Training under Skill India, accessing labor card, Voter ID Card, pension schemes etc.
- Implementation of NULM provisions: The provisions of DAY SUH NULM on papers such as providing eco friendly shelters, security guard in case of special shelters, etc needs to be implemented.
- Regular update the official sources of the data: Availability of data and data discrepancies are the major hindrances in the implementation of the schemes and conducting analysis Thus, the MIS database of the DAY SUH NULM should be regularly updated with increased efficiency and correct information.
- **Institutional support and capacity building to the training providers:** Institutionalized support should be provided to the agencies engaged in providing training and capacity building for resettlement/ rehabilitation, livelihoods training, counselling etc.
- Urban homeless should be mainstreamed in the government schemes such as Pradhan Mantri Awas Yojana, Smart Cities Mission etc.
- There is need to for National Homeless Policy which can be an updated version of DAY NULM guidelines with more focus on empowering the urban poor and protecting their rights.

#### About IGSSS

Indo Global Social Service Society (IGSSS) is a non-profit development organization, established in 1961 to support development programmes across India, especially to empower the vulnerable communities and grassroots community based organizations. Currently, we are present in 20 states and one Union Territory of India.

Through the years, IGSSS has evolved as a major player in the development sector in India, working on the themes of Sustainable Livelihood, Climate Change Adaptation, Disaster Risk Reduction, Urban Poverty Reduction, Gender Equity and Youth Development.

#### Vision

Help establish a humane social order based on equity, freedom and justice in which human rights and the dignity of every individual is upheld.

#### Mission

To implement and support quality development programmes across India to empower individuals and communities belonging to the poor, marginalised and vulnerable sections of society with special focus on women and children.

#### About OFFER

Organisation Functioning for Eytham's Respect (OFFER) is a non-political and non-religious charitable trust. It has been implementing projects in India since 1998. OFFER has the mandate to serve poor irrespective of their colour, religion, ethnicity, gender and social background. OFFER works for the upliftment and betterment of the underprivileged, particularly orphan children and their caregivers. Its programs include emergency relief and rehabilitation and development support.

However, looking at the spread of abject poverty, OFFER started to support the most poor and vulnerable people through: Sustainable Livelihood and Food Security; Social Protection and Entitlements; Disaster Response; Disaster Risk Reduction and Climate Change Adaption; Inclusive Quality Education; Urban Poverty-working with homeless communities; Water, Sanitation and Hygiene (WASH) and Orphan Children Sponsorship.



# **State & Cities' Brief**

Draft for enabling discussion for policy input

# MAHARASHTRA

# Shelter Assessment Survey 2019-20

Greater Mumbai Pune Nashik

This study brief consists of: Background | Findings from secondary data Findings from primary data | Important observations from the study



PEHCHAN

CPD Seeva SOCIAL EMPOWERMENT

This Shelter Assessment Study 2019-2020 is done under the Enabling Inclusive Cities for Homeless (EICH) Project funded by European Union, carried by Impact and Policy Research Institute (IMPRI) and implemented by Indo-Global Social Service Society (IGSSS) and Organization Functioning for Eytham's Respect (OFFER). The aim of this study is to establish the benchmarks to address the crucial role played by the shelter residents in the development of the city. The study has accessed the secondary source: MIS Database of SUH DAY NULM (November 2019) and collected primary data from the shelters in the 5 states (Andhra Pradesh, Bihar, Jharkhand, Maharashtra and Tamil Nadu). From each state, 3 cities are sampled out totaling to 15 cities. The primary data gives us insights of the living conditions in the shelter under the **Deendayal** Antyodaya Yojana- National Urban Livelihood Mission (DAY NULM).

The purpose of this brief is to enable the discussion with the concerned authorities.

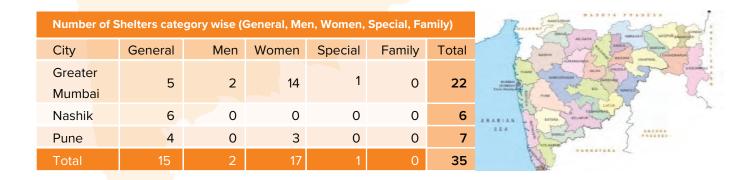
The Maharashtra's DAY NULM Component can be accessed from: https://urban.maharashtra.gov.in/

#### Major areas covered under secondary data:

- Categories of the shelter
- Presence of NON-NULM component
- Budget component: Funding given to the cities and the states
- Urban statistics of the India, State and the cities
- Physical and financial targets under the SUH component of DAY NULM

# Major areas covered under primary data collection (survey):

- General Information of the shelter
- Access and Physical Infrastructure
- Equipment and Fitting Condition
- Display Information
- Retirement Facilities & Maintenance
- Cleanliness & Water, Sanitation and hygiene
   (WASH) Condition
- Manpower Allocation
- Safety & Security
- Outreach & other Facilities
- Records Maintained and Occupancy
- Entitlements, Linkages & Training
- Welfare Measures
- Feedbacks & Opinion by staffs
- Comments by field investigators



Greater Mumbai Municipal Corporation https://portal.mcgm.gov.in/irj/portal/anonymous



Pune Municipal Corporation https://pmc.gov.in/en

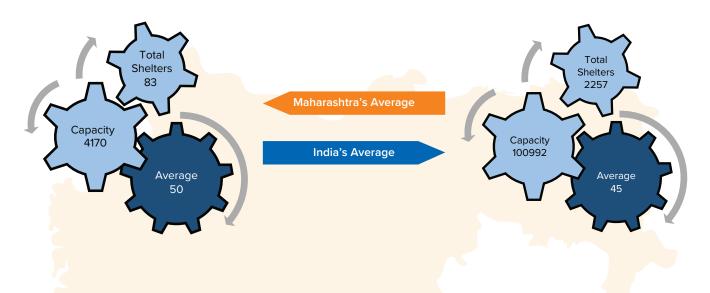


Nashik Municipal Corporation https://nashikcorporation.in



Indicators	Greater Mumbai	Nashik	Pune
Population (million)	12.4	1.5	3
Number of Shelters	22	6	7
Number of Homeless	NA	898	950
Number of Shelter required	125	8	10

Source: MIS Data, November 2019



Funding in lakh for SUH DAY NULM Allocated funds (Utilised funds)							
City	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
India			127871	79291	84191		
Mahar <mark>ashtra</mark>			12765	6660	7629		
Greate <mark>r Mumbaia</mark>		45.5 (O)	28 (0)				
Nashik							
Pune		10 (0)					
Mahara <mark>shtra Funds as</mark> percent <mark>age of total</mark> allocatio	n		10%	8.3%	9%		

Note: Blank Spaces indicate data not available

Source: MIS SUH DAY NULM Database, November 2019

 $\label{eq:https://nulm.gov.in/PDF/letters_pdf/NULM_StateUTwise_2017_18.pdf \\ https://nulm.gov.in/PDF/letters_pdf/StateUTwise_CentralFunds_DAYNULM_2018_19.pdf \\$ 

There is no Shelter Training Management Agency in the cities of Mumbai, Nashik and Pune and Nashik is

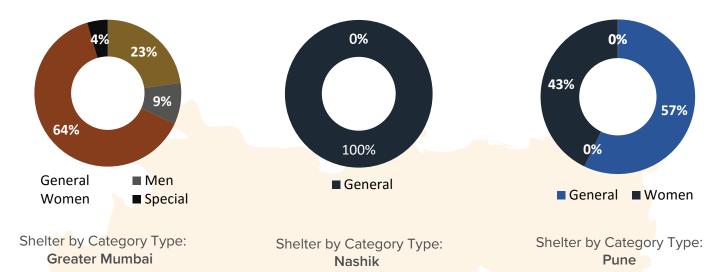
deprived of SMC, STMA and CCTV facilities

- Funding pattern under NULM for Maharashtra : 60%: Central share and 40%: State share
- From January 2019 (87 shelters) to October 2019 (83 shelters), there is 4.6% decrease in the number of shelters.
- There is no family shelter in Maharashtra

Differences between data as reported by survey (November-February 2019-20) and as per MIS database						
Cities	Shelters as per Survey	Shelters as per MIS Data	Differences			
Greater Mumbai	18	22	4			
Nashik	4	6	2			
Pune	7	7	0			
Overall in these cities	29	35	6			

Source: MIS SUH DAY NULM, November 2018 and records from survey

Cities	Shelter	Capacity	Average	Minimum	Maximum
Greater Mumbai	18	909	50.5	8	300
Nashik	4	330	82.5	20	160
Pune	7	499	71.3	22	150
<b>Overall in these cities</b>	29	1738	59.9	8	300



## Various Indicators assessed to know the performance of Shelters

Indicators	Greater Mumbai	Nashik	Pune	Overall
Access and Physical Infrastructure, Equipme	ents and Fittings			
Open 24 *7 & accessible	83.3	50.0	100.0	82.7
Common kitchen space available	72.2	25.0	42.8	58.6
Weather proof structure	66.6	25.0	85.7	65.5
Major physical repairs required in the shelter	14.2	75.0	14.2	24.0
RCC building shelter construction	50.0	50.0	85.7	58.6
Availability of electricity	94.4	75.0	85.7	89.6
Equipment and Fittings				
Availability of electricity	94.4	75.0	85.7	89.6
*TV sets ( <mark>functional)</mark>	94.4	0.0	14.2	62.0
Fans (fun <mark>ctional)</mark>	94.4	0.0	100.0	82.7
<b>Display Conditions and Retirement Facilities</b>				
Direction boards outside shelter	66.6	25.0	85.7	65.5
Instruction and information flexi board	61.1	0.0	85.7	58.6
Emergency contact details board	44.4	25.0	42.8	41.3
All weather proof retirement rooms (general)	83.3	0.0	57.1	65.5
Cleanliness & Water Sanitatioand WASH (Hyg	giene) Condition			
Toilets available inside the shelter	94.4	75.0	100.0	93.1
Piped water supply from local authority	94.4	75.0	85.7	89.6
Availability & adequacy of water for drinking	100.0	50.0	100.0	93.1
purpose				
Availability & sufficiency of water for other/no	83.3	25.0	57.1	68.9
drinking purpose				
Ro- system/water purifier	49.9	0.0	28.5	37.9
Hand wash facility with soap available	72.2	0.0	57.1	58.6
Cleaning materials (disinfectant & other materials) available	72.2	0.0	71.4	62.0
Stagnation of water in the premises	55.5	0.0	57.1	48.2

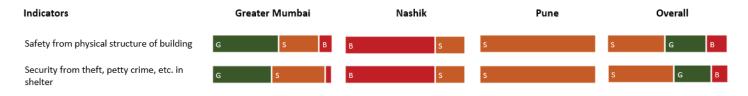
Figures in percentages

Indicators	Greater Mumbai	Nashik	Pune	Overall
Manpower				
Manager/ caretaker present (generally)	88.8	25.0	100.0	82.7
	0.0	0.0	0.0	0.0
Uniform (generally) ID card (generally)	0.0	0.0	14.2	31.0
Whether received any training is received		0.0	14.2	51.0
manager	38.8	0.0		
Sweeper present (generally)	33.3	0.0	100.0	44.7
Rescue vehicle/attendant facility available for	shelter 16.6	0.0	28.5	17.2
Outreach , Safety and Security				
First aid box maintained	77.7	100.0	0.0	62.0
Fire extinguisher working available	44.4	100.0	100.0	65.5
CCTV camera facilities	50.0	100.0	71.4	62.0
Shelter management committee (SMC) forme	72.2	0.0	71.4	62.0
Identification & persuasion of homeless peop	le	25.0	12.0	11.0
in the vicinity to use <mark>the shelter</mark>	44.3	25.0	42.8	41.6
Records				
Items/inventory register maintained	88.4	0.0	85.7	75.7
Attendance register of staffs maintained	83.3	0.0	85.7	72.3
Complaint & suggestion register maintained	61.1	0.0	85.7	58.6
Visitor register maintained	66.6	0.0	85.7	62.0
SMC meeting register maintained	66.6	0.0	14.2	44.8
Whether any ID is required for access	50.0	25.0	71.4	51.7
Whether any ID details are recorded in registe	50.0		71.4	10.2
with names	50.0	0.0	71.4	48.2
Welfare				
Access to counselling facilities available for	38.8	0.0	100.0	48.2
important information	38.8	0.0	100.0	48.2
Training under skill	16.6	0.0	28.5	17.2
Free legal aid access	22.2	0.0	57.1	27.5
Health check up camps/access	77.7	0.0	100.0	72.4
Education related assistance	66.6	0.0	71.4	58.6
Workshop/meeting of SMC held	44.4	0.0	57.1	41.3
Street engagement program	22.2	0.0	14.2	17.2
Resettlement of homeless residents	50.0	0.0	42.8	41.3
Inspection & monitoring of shelter done	44.4	0.0	71.4	44.8
frequently	44.4	0.0	/1.4	44.0
Figures ar <mark>e in percent</mark> ages				

Indicators	Greater Mumbai	Nashik	Pune	Overall
General Condition of the building	S G B	B G S	s G	S G B
Maintenance of building	S G B	S B	S B	S G B
Functionality of fitting & fixtures	G S B	S B	S B	S B G
General upkeep condition (including floor, wall, etc.)	S G	В	s	S G B
Ventilation in the retiring room	S G B	В	S B	S B G
Bed/retirement space (general condition)	S G B	В	S G	S G B







#### **General Information of the Shelters**

- There is no Shelter Training Management Agency in the cities of Mumbai, Nashik and Pune and Nashik is deprived of SMC, STMA and CCTV facilities.
- There are no general and family shelters in Mumbai.

#### **Retirement Facilities and Maintenance**

• People in all shelters in Nashik sleep on Floor while shelters in Mumbai and Pune have beds, cots, darries, mats, blankets etc. with range from 5 to 60 and one shelter in Mumbai has 130 beds.

#### Access and Physical Infrastructure

- 2 shelters in Nashik and 2 in Mumbai are not 24\*7 accessible.
- 3/4 (75%) shelters in Nashik and 5/18 (28%) shelters in Mumbai do not have appropriate space for shelters.
- None of the shelters are eco friendly as mentioned in the guidelines of DAY NULM.
- Only 35% shelters have recreational space with only 2 shelters in Pune and no shelter in Nashik.
- Major Physical repairs, maintenance of doors, windows and ventilation are required in all shelters of Nashik.
- Half of the shelters in Nashik, Mumbai are in temporary structure.
- The 7/17 shelters in Mumbai have temporary toilet structure

#### **Manpower Allocation**

- Only 4 shelters in Pune and 6 shelters in Mumbai have conducted training for the managers
- Not a single caretaker in shelters of Nashik, Mumbai and Pune had wore uniform.
- In all shelters of Nashik there is no sweeper and only a few shelters have sweepers in Mumbai.
- There is no security guard in Nashik shelters and a few shelters in Mumbai have security guard.

#### **Outreach Facilities, Safety and Security**

- 1 shelter in Mumbai and 1 shelter in Nashik charge fee Rs. 20 and Rs. 50 respectively to use shelter facilities.
- Only 2 shelters in Mumbai provide sanitary hygiene pads to women (although 14 women shelters are in Mumbai)
- Overall, only 38.46% of shelters provide free food to the homeless (80% in Mumbai and 100% in Pune.

#### **Feedbacks by Residents**

- Violence is reported in all the cities in the shelters.
- The reason why people use shelters are: Forced to use, Friendly space, Safe Place, good service and some have reported that they don't have any other option
- The main reason why other people do not use shelter because of Apprehensions (14 shelters in Mumbai and all shelters in Pune), Unsafe space (All shelters in Nashik)



#### Average Tenure of General Occupants

#### **General Nature of the Occupants**

- Nashik: Seasonal Workers/ Laborers
- Mumbai: Seasonal workers, General employment seekers, Education and Opportunities, Orphans and lost, Social Issues (Family, Community Disputes)
- Pune: Seasonal workers, Education and Opportunities, Mental health Issues, Social Issues
   (Eamily and Community Disputes)

(Family and Community Disputes)

- Women living on streets or inside the shelters are more vulnerable and prone to be harassed by anti-social elements. As per the observations in the assessment report, women safety is not up to the mark in women's shelter of Mumbai and Pune. The city of Nashik does not have a single women's shelter. There is urgent need of adequate number of women shelters as per NULM-SUH guideline.
- For the safety of women, helpline and legal support should be made mandatory in the shelters. Women helpline numbers should be displayed at homeless clusters in the city.
- Gap in the number of shelters and capacity: There is a huge gap between the capacity of existing shelters and number of urban homeless in the cities of Greater Mumbai, Nashik and Pune. As per guidelines, there should be a minimum capacity of 100 people per 1 lakh population. Thus, ideally shelters in Greater Mumbai, Nashik and Pune should have a minimum capacity of 1240, 1500 and 3000 residents.
- Shelter Management Committees should be formed for managing the shelters: Most of the Shelter Management Committees have not been formed in the city under shelter for urban homeless (SUH) programme.
- Shelter Management: Training agencies needs to be regulated: Most of the Shelters Management Agencies and ULBs are not trained therefore, they are not able to manage the shelters as per the SUH guidelines of NULM.
- Safety and security of the shelter residents should not be compromised: It is the duty of the service providers to ensure safety and security of the residents so as to eliminate the cases of violence in the shelters.
- Facilitation of the government schemes to the residents: The residents of shelters should be facilitated with the government schemes such as Jan Dhan Yojana, Adhaar Identification, Training under Skill India, accessing labor card, Voter ID Card, pension schemes etc..
- Implementation of NULM provisions: The provisions of DAY SUH NULM on papers such as providing eco friendly shelters, security guard in case of special shelters, etc. needs to be implemented.
- Regular update the official sources of the data: Availability of data and data discrepancies are the major hindrances in the implementation of the schemes and conducting analysis. Thus, the MIS database of the DAY SUH NULM should be regularly updated with increased efficiency and correct information.
- Institutional support and capacity building to the training providers: Institutionalized support should be provided to the agencies engaged in providing training and capacity building for resettlement/ rehabilitation, livelihoods training, counselling etc.
- Urban homeless should be mainstreamed in the government schemes such as Pradhan Mantri Awas Yojana, Smart Cities Mission etc.
- There is need for National Homeless Policy which can be an updated version of DAY-NULM guidelines with more focus on empowering the urban poor and protecting their rights.

#### About IGSSS

Indo Global Social Service Society (IGSSS) is a non-profit development organization, established in 1961 to support development programmes across India, especially to empower the vulnerable communities and grassroots community based organizations. Currently, we are present in 20 states and one Union Territory of India.

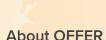
Through the years, IGSSS has evolved as a major player in the development sector in India, working on the themes of Sustainable Livelihood, Climate Change Adaptation, Disaster Risk Reduction, Urban Poverty Reduction, Gender Equity and Youth Development.

#### Vision

Help establish a humane social order based on equity, freedom and justice in which human rights and the dignity of every individual is upheld.

#### Mission

To implement and support quality development programmes across India to empower individuals and communities belonging to the poor, marginalised and vulnerable sections of society with special focus on women and children.



# Organisation Functioning for Eytham's Respect (OFFER) is a non-political and non-religious charitable trust. It has been implementing projects in India since 1998. OFFER has the mandate to serve poor irrespective of their colour, religion, ethnicity, gender and social background. OFFER works for the upliftment and betterment of the underprivileged, particularly orphan children and their caregivers. Its programs include emergency relief and rehabilitation and development support.

However, looking at the spread of abject poverty, OFFER started to support the most poor and vulnerable people through: Sustainable Livelihood and Food Security; Social Protection and Entitlements; Disaster Response; Disaster Risk Reduction and Climate Change Adaption; Inclusive Quality Education; Urban Poverty-working with homeless communities; Water, Sanitation and Hygiene (WASH) and Orphan Children Sponsorship.



# **State & Cities' Brief**

Draft for enabling discussion for policy input

# **TAMIL NADU**

# **Shelter Assessment Study** 2019-20

Coimbatore Madurai

This study brief consists of: | Background | Findings from secondary data Findings from primary data | Recommendations from the study















This Shelter Assessment Study 2019 2020 is done under the Enabling Inclusive Cities for Homeless ( Project funded by European Union, carried by Impact and Policy Research Institute ( and implemented by Indo Global Social Service Society (and Organization Functioning for Eytham's Respect (The aim of this study is to establish the benchmarks to address the crucial role played by the shelter residents in the development of the city The study has accessed the secondary source MIS Database of SUH DAY NULM (November 2019 and collected primary data from the shelters in the states (Andhra Pradesh, Bihar, 5 Jharkhand, Maharashtra and Tamil Nadu) From each state, 3 cities are sampled out totaling to 15 cities The primary data gives us insights of the living conditions in the shelter under the Deendayal Antyodaya Yojana National Urban Livelihood Mission (DAY NULM) The purpose of this brief is to enable the discussion with the concerned authorities

The Tamil Nadu's DAY NULM Component can be accessed from: http://www.tamilnadumahalir.org /sample sites/nulm html

#### Major areas covered under secondary data:

- Categories of the shelter
- Presence of NON-NULM component
- Budget component: Funding given to the cities and the states
- Urban statistics of the India, State and the cities
- Physical and financial targets under the SUH component of DAY NULM

# Major areas covered under primary data collection (survey):

- General Information of the shelter
- Access and Physical Infrastructure
- Equipment and Fitting Condition
- Display Information
- Retirement Facilities & Maintenance
- Cleanliness & Water, Sanitation and hygiene (WASH) Condition
- Manpower Allocation
- Safety & Security
- Outreach & other Facilities
- Records Maintained and Occupancy
- Entitlements, Linkages & Training
- Welfare Measures
- Feedbacks & Opinion by staffs
- Comments by field investigators

Number of Shelters category wise (General, Men, Women, Special, Family)						
City	General	Men	Women	Special	Family	Total
Coimbate	ore 4	0	0	0	0	4
Madurai	23	0	1	0	0	24
Total	27	0	1	0	0	28



In Madurai the shelter homes come under purview of



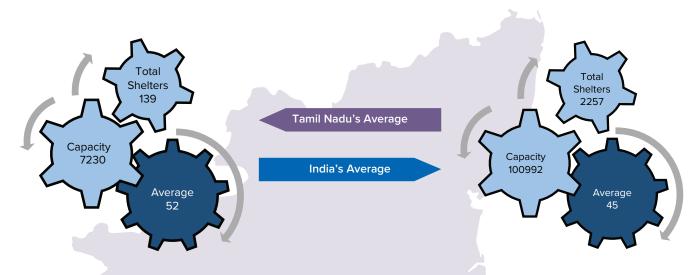
Note: The data has not updated for a long time. Source: MIS SUH DAY NULM Database, accessed in November 2019.

In Coimbatore the shelter homes come under purview of Tamil Nadu State Government



Indicators	Coimbatore	Madurai
Population (million)	1.6	1.5
Number of Shelters	4	24
Number of Homeless	1048	1178
Number of Shelter required	5	15

Source: MIS Data, November 2019



Funding in lakh for SUH DAY NULM Allocated funds (Utilised funds)						
City	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20
India			127871.2	79291.08	84191.45	
Tamil Nadu			13268.92	8565.71	9814.87	
Coimbatore	443	168	615	796 (100)		
Madurai	54		100			
Tamil Nadu Funds as						
percentage of total al	location		10%	11%	12%	
Note: Blank Spaces indicate d Source: MIS SUH DAY NULM I						

https://nulm.gov.in/PDF/letters pdf/NULM StateUTwise 2017 18.pdf,

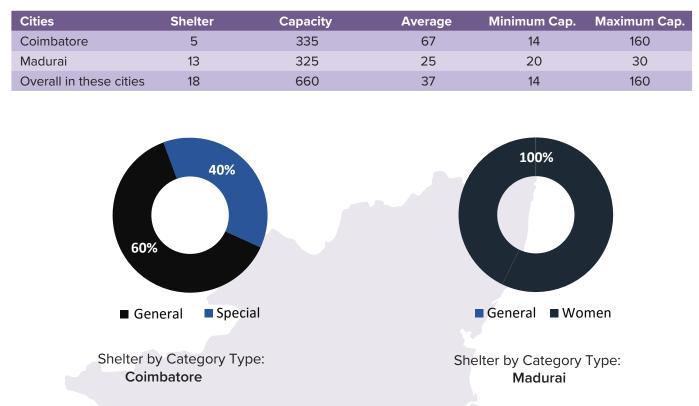
https://nulm.gov.in/PDF/letters\_pdf/StateUTwise\_CentralFunds\_DAYNULM\_2018\_19.pdf

#### As per MIS Database,

- There is 5 % increase in the number of shelters in the state of Tamil Nadu from January 2019 (134 shelters) to October 2019 (139).
- Funding pattern under NULM for Tamil Nadu : 60%: Central share and 40%: State share
- There is no family shelter in Tamil Nadu.
- All the shelters of Coimbatore are equipped with CCTV Camera Facilities , Shelter Management Training Agency and Shelter Management Constitution whereas in Madurai the 62% of the shelters have Shelter Management Training Agency and Shelter Management Constitution and only 50% shelters are equipped with CCTV Camera facilities.

Differences between data as reported by survey (November-February 2019-20) and as per MIS database					
Cities	Shelters as per Survey	Shelters as per MIS Data	Differences		
Coimbatore	5	4	1		
Madurai	13	28	15		
Overall in these cities	18	32	16		

Source: MIS SUH DAY NULM, November 2018 and records from survey



## Various Indicators assessed to know the performance of Shelters

Access and Physical Infrastructure, Equipments and Fittings         Open 24 '7 & accessible       100.0       100.0       100.0         Common kitchen space available       100.0       100.0       100.0         Weather proof structure       100.0       100.0       100.0         Major physical repairs required in the shelter       20.0       0.0       5.6         RCC Building Construction       60.0       100.0       88.8         Equipments and fittings         4.00.0       100.0       100.0         Availability of electricity       100.0       100.0       100.0       100.0       100.0         *TV sets (functional)       100.0       92.3       94.5       5         Fans (functional)       80.0       100.0       94.4       0         Disection boards outside shelter       20.0       84.6       66.6         Duty raster board       60.0       69.2       66.6         Duty raster board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0	Indicators	Coimbatore	Madurai	Overall
Common kitchen space available       100.0       100.0       100.0         Weather proof structure       100.0       100.0       100.0         Major physical repairs required in the shelter       20.0       0.0       5.6         RCC Building Construction       60.0       100.0       88.8         Equipments and fittings         4         Availability of electricity       100.0       100.0       100.0         'TV sets (functional)       80.0       100.0       92.3       94.5         Fans (functional)       80.0       100.0       94.4       5         Display Conditions and Retirement Facilities       20.0       84.6       66.6         Instruction and information flexi board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         All weather supply from local authority       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0<	Access and Physical Infrastructure, Equipments and Fittings			
Weather proof structure       100.0       100.0       100.0         Major physical repairs required in the shelter       20.0       0.0       5.6         RCC Building Construction       60.0       100.0       88.8         Equipments and fittings	Open 24 *7 & accessible	100.0	100.0	100.0
Major physical repairs required in the shelter       20.0       0.0       5.6         RCC Building Construction       60.0       100.0       88.8         Equipments and fittings	Common kitchen space available	100.0	100.0	100.0
RCC Building Construction       60.0       100.0       88.8         Equipments and fittings	Weather proof structure	100.0	100.0	100.0
Equipments and fittings         Availability of electricity       100.0       100.0       100.0         *TV sets (functional)       100.0       92.3       94.5         Fans (functional)       80.0       100.0       94.4         Display Conditions and Retirement Facilities       100.0       94.4         Direction boards outside shelter       20.0       84.6       66.6         Instruction and information flexi board       60.0       69.2       66.6         Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       94.4         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       purpose       100.0       100.0       83.3	Major physical repairs required in the shelter	20.0	0.0	5.6
Availability of electricity       100.0       100.0       100.0         *TV sets (functional)       100.0       92.3       94.5         Fans (functional)       80.0       100.0       94.4         Display Conditions and Retirement Facilities       20.0       84.6       66.6         Instruction and information flexi board       60.0       69.2       66.6         Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for other/non-drinking       90.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3       14nd wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other	RCC Building Construction	60.0	100.0	88.8
*TV sets (functional)     100.0     92.3     94.5       Fans (functional)     80.0     100.0     94.4       Display Conditions and Retirement Facilities     20.0     84.6     66.6       Instruction and information flexi board     60.0     69.2     66.6       Duty roaster board     60.0     92.3     83.2       Emergency contact details board     100.0     100.0     100.0       All weather proof retirement rooms (general)     100.0     100.0     100.0       Cleanliness & Water Sanitation and WASH (Hygiene) Condition     100.0     100.0     100.0       Piped water supply from local authority     100.0     100.0     100.0       Availability & adequacy of water for other/non-drinking     90.0     100.0     94.4       Availability & sufficiency of water for other/non-drinking     100.0     100.0     100.0       Ro-system/water purifier     40.0     100.0     83.3     100.0     94.4       Cleaning materials (disinfectant & other materials) available     80.0     100.0     94.4       Cleaning materials (disinfectant & other materials) available     80.0     100.0     94.4	Equipments and fittings			
Fans (functional)       80.0       100.0       94.4         Display Conditions and Retirement Facilities          Direction boards outside shelter       20.0       84.6       66.6         Instruction and information flexi board       60.0       69.2       66.6         Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       purpose       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Availability of electricity	100.0	100.0	100.0
Display Conditions and Retirement Facilities         Direction boards outside shelter       20.0       84.6       66.6         Instruction and information flexi board       60.0       69.2       66.6         Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for other/non-drinking       100.0       100.0       100.0         Purpose       100.0       100.0       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	*TV sets (functional)	100.0	92.3	94.5
Direction boards outside shelter       20.0       84.6       66.6         Instruction and information flexi board       60.0       69.2       66.6         Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       purpose       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Fans (functional)	80.0	100.0	94.4
Instruction and information flexi board       60.0       69.2       66.6         Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       100.0         Purpose       100.0       100.0       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4	Display Conditions and Retirement Facilities			
Duty roaster board       60.0       92.3       83.2         Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Toilets available inside the shelter       100.0       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Direction boards outside shelter	20.0	84.6	66.6
Emergency contact details board       100.0       100.0       100.0         All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       100.0       100.0       100.0         Toilets available inside the shelter       100.0       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       83.3         Purpose       40.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Instruction and information flexi board	60.0	69.2	66.6
All weather proof retirement rooms (general)       100.0       100.0       100.0         Cleanliness & Water Sanitation and WASH (Hygiene) Condition       Toilets available inside the shelter       100.0       100.0       100.0         Toilets available inside the shelter       100.0       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       100.0         purpose       100.0       100.0       100.0       83.3       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Duty roaster board	60.0	92.3	83.2
Cleanliness & Water Sanitation and WASH (Hygiene) Condition         Toilets available inside the shelter       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       94.4         Purpose       100.0       100.0       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Emergency contact details board	100.0	100.0	100.0
Toilets available inside the shelter       100.0       100.0       100.0         Piped water supply from local authority       100.0       100.0       100.0       100.0         Availability & adequacy of water for drinking purpose       80.0       100.0       94.4         Availability & sufficiency of water for other/non-drinking       100.0       100.0       94.4         Purpose       100.0       100.0       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	All weather proof retirement rooms (general)	100.0	100.0	100.0
Piped water supply from local authority       100.0       100.0       100.0       100.0       100.0       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       100.0       94.4       100.0       100.0       100.0       100.0       100.0       100.0       100.0       100.0       100.0       100.0       100.0       83.3       100.0       94.4       100.0       94.4       100.0       94.4       100.0       100.0       94.4       100.0       100.0       100.0       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       94.4       100.0       100.0       94.4       100.0       100.0       100.0       100.0	Cleanliness & Water Sanitation and WASH (Hygiene) Condition	ı		
Availability & adequacy of water for drinking purpose80.0100.094.4Availability & sufficiency of water for other/non-drinking </td <td>Toilets available inside the shelter</td> <td>100.0</td> <td>100.0</td> <td>100.0</td>	Toilets available inside the shelter	100.0	100.0	100.0
Availability & sufficiency of water for other/non-drinking       purpose     100.0     100.0     100.0       Ro-system/water purifier     40.0     100.0     83.3       Hand wash facility with soap available     80.0     100.0     94.4       Cleaning materials (disinfectant & other materials) available     80.0     100.0     94.4       Stagnation of water in the premises     40.0     7.6     16.6	Piped water supply from local authority	100.0	100.0	100.0
purpose       100.0       100.0       100.0         Ro-system/water purifier       40.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Availability & adequacy of water for drinking purpose	80.0	100.0	94.4
Ro-system/water purifier       40.0       100.0       83.3         Hand wash facility with soap available       80.0       100.0       94.4         Cleaning materials (disinfectant & other materials) available       80.0       100.0       94.4         Stagnation of water in the premises       40.0       7.6       16.6	Availability & sufficiency of water for other/non-drinking			
Hand wash facility with soap available80.0100.094.4Cleaning materials (disinfectant & other materials) available80.0100.094.4Stagnation of water in the premises40.07.616.6	purpose	100.0	100.0	100.0
Cleaning materials (disinfectant & other materials) available80.0100.094.4Stagnation of water in the premises40.07.616.6	Ro-system/water purifier	40.0	100.0	83.3
Stagnation of water in the premises40.07.616.6	Hand wash facility with soap available	80.0	100.0	94.4
	Cleaning materials (disinfectant & other materials) available	80.0	100.0	94.4
Figures are in percentages	Stagnation of water in the premises	40.0	7.6	16.6
	Figures are in percentages			

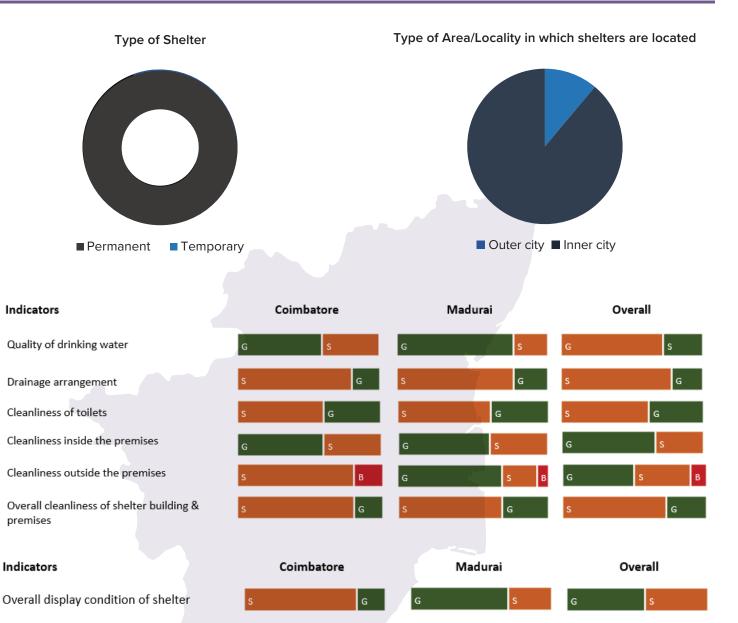
Figures in percentages

Indicators	Coimbatore	Madurai	Overall						
Manpower Allocation									
Manager/ caretaker present (generally)	100.0	100.0	100.0						
Uniform (generally)	20.0	100.0	77.7						
ID card (generally)	20.0	7.6	11.1						
Whether received any training is received by manager	100.0	0.0	27.7						
Sweeper present (generally)	100.0	100.0	100.0						
Rescue vehicle/attendant facility available for shelter	20.0	100.0	77.7						
Outreach , Safety and Security									
First aid box maintained	100.0	100.0	100.0						
Fire extinguisher working available	20.0	100.0	77.7						
CCTV camera facilities available	80.0	92.3	88.8						
Whether fee is charged to use facilities	0.0	0.0	0.0						
Identification & persuasion of homeless people in the vicinity to	80.0	0.0	22.2						
use the shelter									
Shelter management committee (SMC) formed	80.0	0.0	22.2						
Records maintained and occupancy									
Items/inventory register maintained	80.0	100.0	94.4						
Attendance register of staffs maintained	100.0	100.0	100.0						
Complaint & suggestion register maintained	80.0	0.0	22.2						
Visitor register maintained	40.0	0.0	11.1						
Occupancy register maintained	80.0	100.0	94.4						
SMC meeting register maintained	80.0	0.0	22.2						
Whether any ID is required for access	40.0	0.0	11.1						
Whether any ID details are recorded in register with names	60.0	100.0	88.8						
Welfare Measures									
Facilitation of linkages with the schemes	100.0	100.0	100.0						
Access to counselling facilities available for important information	n 100.0	100.0	100.0						
Training under skill India	80.0	0.0	22.2						
Free legal aid access	40.0	61.1	55.5						
Health check up camps/access	100.0	100.0	100.0						
Education related assistance	0.0	7.6	5.5						
Workshop/meeting of SMC held	20.0	0.0	5.5						
Street engagement program	0.0	0.0	0.0						
Resettlement of homeless residents	100.0	100.0	100.0						
Inspection & monitoring of shelter done frequently	100.0	100.0	100.0						
Homeless survey ever done	0.0	0.0	0.0						
Figures are in percentages									

Figures are in percentages

The various conditions of shelter rated Good (G), Satisfactory (S) and Bad (B)

Indicators		Coimbatore		Madurai		Overall
General Condition of the building	s	G	s	G	s	G
Maintenance of building	s	G	G	S	G	S
Functionality of fitting & fixtures	G	S B	s	G	s	G
General upkeep condition (including floor, wall, etc)	s	G	S	G	s	G
Ventilation in the retiring room	s	G	G	s	G	S
Bed/retirement space (general condition)	G	S B	G	S	G	S





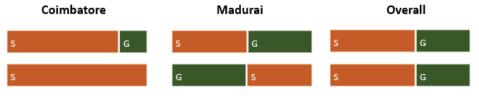
Indicators

Safety from physical structure of building

Security from theft, petty crime, etc in shelter







#### General Information of the Shelters

- The shelters in Coimbatore and Madurai are under purview of Tamil Nadu State Government and Madurai Corporation respectively.
- As per survey, Coimbatore and Madurai has 2 general, 1 women, 2 special shelters and 13 general shelters respectively.

#### Access and Physical Infrastructure

- One shelter in Coimbatore is Porta Cabin, as reported in the survey.
- One shelter in Coimbatore does not have functional fans, as reported in the survey.

#### **Retirement Facilities and Maintenance**

• The average number of bed in shelters of Coimbatore and Madurai are 40 and 25 respectively.

#### Sanitation facilities and WASH Condition

- The average number of toilet seats in the shelters of Coimbatore and Madurai are 14 and 6 respectively.
- The average number of functional bathrooms in shelters of Coimbatore and Madurai are 8 and 5 respectively.

#### Manpower Allocation and facets

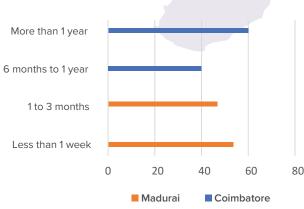
- The average number of Managers in the shelters of Coimbatore and Madurai are 2.5 and 2.6 respectively.
- 4/5 shelters in Coimbatore do not have security guard.
- In 94% of the shelters, managers were not in proper uniform and didn't have ID cards.

#### **Outreach Facilities, Safety and Security**

• 4/5 shelters in Coimbatore do not have fire extinguisher.

#### Feedback by Residents

- The residents in Coimbatore are linked with government schemes such as possession of ID Cards, access to health facility and skill training whereas in Madurai there is no such linkages.
- The battery operated three wheeler are available for physically disabled in Coimbatore. They also access to Free medical aid and legal aid (55% of the shelters of total).
- The reason for using shelter services by residents because of friendly and safe space.
- The reason for people not using shelter services because they feel unsafe and apprehensions.



#### Average Tenure of the Occupants (%)

#### **General Nature of the Occupants**

#### Coimbatore:

Orphans and lost, severe health issues, mental illness and social issues.

#### Madurai:

Social issues (Family / Community disputes) Orphans and lost and to access medical treatment.

- **Women shelter** are not in adequate number as per NULM-SUH guideline. Adequate women shelters should be constructed in phased manner.
- For the safety of women helpline and legal support should be made mandatory in the shelters. Women helpline numbers should be displayed at homeless clusters in the city.
- Gap in the number of shelters and capacity: There is a gap between the capacity of existing shelters and number of urban homeless in the cities of Coimbatore and Madurai. As per guidelines, there should be a capacity of 100 per 1 lakh population. Thus, ideally shelters in Coimbatore and Madurai should have capacity of about 1060 and 1050 respectively.
- Shelter Management Committees should be formed for managing the shelters: Most of the Shelter Management Committees have not been formed in the city under shelter for urban homeless (SUH) programme.
- Shelter Management Training agencies needs to be regulated: Most of the Shelters Management Agencies and ULBs are not trained therefore, they are not able to the managed shelters as per the SUH guidelines of NULM.
- Facilitation of the government schemes to the residents: The residents of shelters should be facilitated with the government schemes such as Jan Dhan Yojana, Adhaar Identification, Training under Skill India, accessing labor card, Voter ID Card, pension schemes etc..
- Implementation of NULM provisions: The provisions of DAY NULM on papers such as providing eco friendly shelters, security guard in case of special shelters, etc. needs to be implemented.
- Regular update the official sources of the data: Availability of data and data discrepancies are the major hindrances in the implementation of the schemes and conducting analysis. Thus, the MIS database of the DAY NULM should be regularly updated with increased efficiency and correct information.
- Institutional support to the training providers: Institutionalized support should be provided to the agencies engaged in providing training and capacity building for resettlement/ rehabilitation, livelihoods training, counselling etc.
- Urban homeless should be mainstreamed in the government schemes such as Pradhan Mantri Awas Yojana, Smart Cities Mission etc.
- There is need to for **National Homeless Policy** which can be an updated version of NULM guidelines with more focus on empowering the urban poor and protecting their rights.



#### About IGSSS

Indo Global Social Service Society (IGSSS) is a non-profit development organization, established in 1961 to support development programmes across India, especially to empower the vulnerable communities and grassroots community based organizations. Currently, we are present in 20 states and one Union Territory of India.

Through the years, IGSSS has evolved as a major player in the development sector in India, working on the themes of Sustainable Livelihood, Climate Change Adaptation, Disaster Risk Reduction, Urban Poverty Reduction, Gender Equity and Youth Development.

#### Vision

Help establish a humane social order based on equity, freedom and justice in which human rights and the dignity of every individual is upheld.

#### Mission

To implement and support quality development programmes across India to empower individuals and communities belonging to the poor, marginalised and vulnerable sections of society with special focus on women and children.

#### About OFFER

Organisation Functioning for Eytham's Respect (OFFER) is a non-political and non-religious charitable trust. It has been implementing projects in India since 1998. OFFER has the mandate to serve poor irrespective of their colour, religion, ethnicity, gender and social background. OFFER works for the upliftment and betterment of the underprivileged, particularly orphan children and their caregivers. Its programs include emergency relief and rehabilitation and development support.

However, looking at the spread of abject poverty, OFFER started to support the most poor and vulnerable people through: Sustainable Livelihood and Food Security; Social Protection and Entitlements; Disaster Response; Disaster Risk Reduction and Climate Change Adaption; Inclusive Quality Education; Urban Poverty-working with homeless communities; Water, Sanitation and Hygiene (WASH) and Orphan Children Sponsorship.

This publication was produced with the financial support of the European Union. Its contents are the sole responsibility of Indo-Global Social Service Society and OFFER and do not necessarily reflect the views of the European Union.

